

# **Strengthening budgetary discipline in the EMU**

# From the Six-Pack to the Fiscal Compact

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## **Enhanced economic governance in the EU**

The 1st step: the Six-Pack

• A major reform for the 27

The 2nd step: the Two-Pack of 23 November

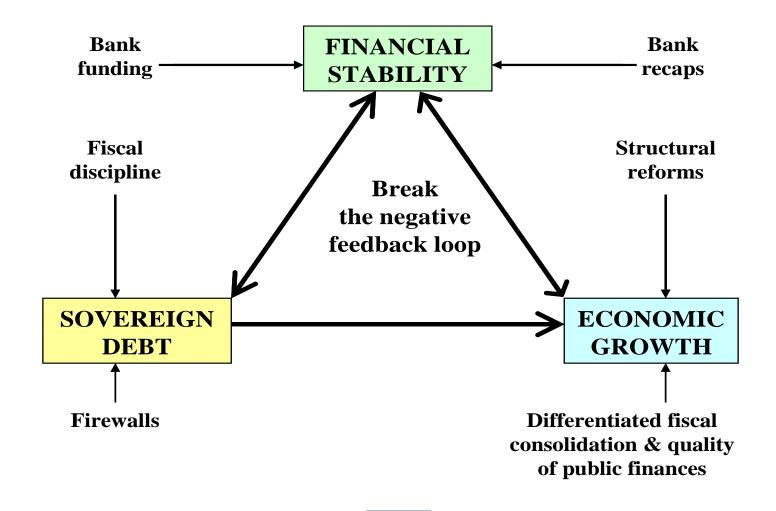
Additional elements for the euro area

The latest step, the Intergovernmental Treaty

 Transposing European rules and concepts in a national setting

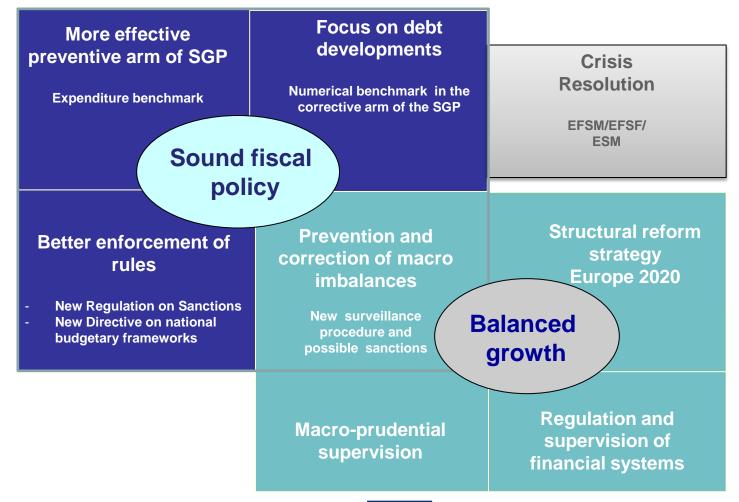


### **Breaking the negative feedback loop**





### 1<sup>st</sup> step: the Six-Pack as part of a comprehensive EU response





### **The Directive on national fiscal frameworks**

#### Where were we?

✓ EU budgetary framework insufficiently entrenched in national frameworks

→ Need for strengthening national ownership

 ✓ Considerable variation in quality of national fiscal frameworks
✓ Well-designed fiscal frameworks support sound fiscal policies

→ Need for uniform requirements for national budgetary rules and procedures

#### $\rightarrow$ What has been agreed

#### Minimum requirements for national budgetary frameworks

- ✓ Country-specific numerical fiscal rules
- ✓ Medium-term budgetary frameworks
- ✓Independent monitoring and analysis
- ✓ Budgetary procedures
- ✓ Rules for preparation of the forecasts for budgetary planning
- ✓ Accounting and statistical reporting
- ✓ Regulation of fiscal relationships between public authorities across sub-sectors of general government

✓ Transposition by end-2013



### 2<sup>nd</sup> step: the Two-Pack builds on the fiscal surveillance leg of the Six-Pack

In response to the enhanced spillovers of budgetary policies within the euro area
→ Further strengthening of the framework for budgetary coordination and surveillance
→ Additional monitoring requirements through two Regulations

### Enhanced monitoring for all MS of the euro area

- Common provisions for assessing draft national budgetary plans and
- A closer monitoring of the correction of excessive deficits in euro area Member States (only MS in EDP)

## Enhanced surveillance for financially fragile MS of the euro area

- *Codifying common practice of EU-IMF programmes*
- Possibility to recommend a euro area Member State to ask for assistance



### The latest step: the intergovernmental Treaty

New intensified commitments by 25 MS. The *"missing part of the puzzle of the Stability and Growth Pact"*. To be integrated into the EU legal framework within 5 years and with an important role for the Commission and EU secondary legislation.

#### **Economic Policy Coordination**

Coordination of major economic policy reform plans in euro area MS

#### **Reinforced Governance**

- Euro Summits at least twice a year
- President of the Euro Summit appointed by Heads of State or Government of euro area MS
- Participation in Euro Summits of Heads of State or Government of non-euro area MS having ratified treaty is foreseen for certain discussions and at least once a year

#### ...and the FISCAL COMPACT

#### 3 main chapters



## **The Fiscal Compact**

#### Recalls main commitments of the SGP

- Country-specific medium-term objectives (MTOs)
- Numerical debt reduction benchmark under the EDP (= Six-Pack)

#### Complements the SGP's toolbox

- *Ex ante* coordination of debt issuance plans
- Economic partnership programmes for Member States in EDP

Strengthens implementation of the SGP

- Implementation of MTOs at constitutional (or equivalent) level
- Assorted with automatic correction mechanisms (triggered in case of significant deviation... except if exceptional circumstance) and monitoring by independent institutions
- More stringent lower limit for MTOs (-0.5%), with a calendar for convergence
- Behavioural commitment to support Commission proposals/recommendations for EDPs in the euro area



# The Fiscal Compact (continued)

#### • Enforcement

- National level
- MS to implement rules in national law through provisions of "binding force and permanent character, preferably constitutional"
- compliance monitored level by independent national institutions
- Union level
- COM presents report on the transposition of the agreed provisions
- Matter can be brought to the Court of Justice by a MS to verify transposition
- Court of Justice can impose financial sanction of up to 0.1% of GDP
- How to anchor these commitments into EU Law?
- Swift implementation of key elements by legislative proposals, either currently under discussion or new texts
- Contracting Parties committed to incorporation of Treaty within 5 years



A strengthened framework

		EU 27	25 Contracting Parties	Euro area
Six- Pack In force	Reinforced preventive arm of SGP	$\checkmark$		
	Debt-reduction benchmark	$\checkmark$		
	Financial sanctions			$\checkmark$
	Directive on national fiscal frameworks	$\checkmark$		
<b>Two-</b> <b>Pack</b> Proposed	Enhanced budgetary monitoring			
	<i>Enhanced surveillance for vulnerable euro area MS</i>			(for MS with financial difficulties $)$
Fiscal Compact To be ratified	<i>National implementation of MTOs + transposition sanctions</i>			
	<i>Economic partnership programme in the EDP</i>			
	<i>Ex ante coordination of debt issuance</i>			
	rQMV in EDP			$\checkmark$
	<i>Ex ante coordination of economic reforms</i>			



# Thank you